South Carolina Department of Social ServicesChild Welfare Quality Assurance Review: Anderson County

This report describes the results of the South Carolina Department of Social Services (DSS) Anderson County Quality Assurance Review, conducted December 9-12, 2013.

DSS Child Welfare Quality Assurance Reviews are conducted using the *Onsite Review Instrument* (OSRI) finalized by the federal Administration for Children & Families (ACF) in July 2008. This instrument is used to review foster care and family preservation services cases.

The OSRI is divided into three sections: safety, permanency, and child and family well-being. There are two safety outcomes, two permanency outcomes, and three well-being outcomes. Reviewers collect information on a number of *items* related to each of the outcomes. The ratings for each *item* are combined to determine the rating for the outcome. Outcomes are rated as being substantially achieved, partially achieved, not achieved, or not applicable. The *items* are rated as *strength*, *area needing improvement*, or not applicable. Ratings for each of the outcomes are displayed in Table 1.

Table 1. Child Welfare QA Onsite Reviews - Ratings by Outcome

Outcome	Substantially Achieved	Partially Achieved	Not Achieved
Safety 1 Children Are, First and Foremost, Protected from Abuse and Neglect	83% (10)	17% (2)	0% (0)
Safety 2 Children are Safely Maintained in their Homes whenever Possible and Appropriate	55% (11)	15% (3)	30% (6)
Permanency 1 Children have Permanency and Stability in their Living Situations	40% (4)	60% (6)	0% (0)
Permanency 2 The Continuity of Family Relationships and Connections is Preserved for Children	60% (6)	40% (4)	0% (0)
Well-Being 1 Families have Enhanced Capacity to Provide for their Children's Needs	60% (12)	25% (5)	15% (3)
Well-Being 2 Children receive Appropriate Services to meet their Educational Needs	100% (8)	0% (0)	0% (0)
Well-Being 3 Children receive Adequate Services to meet their Physical and Mental Health Needs	74% (14)	16% (3)	10% (2)

Results for outcomes and *items* are reported by the number of cases and the percentage of total cases given each rating. In addition, the percentage of *strengths* is calculated for each *item*. This percentage is calculated by adding the number of *strengths* and the number of *areas needing improvement*. The number of *strengths* is divided into this total to determine the *percentage of strengths*.

Twenty cases were reviewed including ten foster care and ten family preservation cases.

SECTION I: REVIEW FINDINGS

Safety Outcome 1: Children Are, First and Foremost, Protected from Abuse and Neglect

Two items are included under Safety Outcome 1. Ratings for the two items are shown in Table 2.

Table 2.

Item 1: Timeliness of initiating investigations

Purpose of Assessment: To determine whether responses to all accepted child maltreatment

reports received during the period under review were initiated and face-to-face contact with the child made, within the timeframes established by agency policies or State statute.

Item	2:	Repeat	maltre	eatment
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Purpose of Assessment: To determine if any child in the family experienced repeat maltreatment within a 6-month period.

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Rating	Item 1	Item 2
Strength	50% (10)	55% (11)
Area needing improvement	10% (2)	0% (0)
Not Applicable	40% (8)	45% (9)
Total	100% (20)	100% (20)
% Strengths	83.3% (10)	100% (11)

Safety Outcome 2: Children are Safely Maintained in Their Homes Whenever Possible and Appropriate

Two items are included under Safety Outcome 2. Ratings for the items are shown in Table 3.

Item 3: Services to family

Purpose of Assessment: To determine whether, during the period under review, the agency made concerted efforts to provide services to the family to prevent children's entry into foster care or reentry after a reunification.

Table 3.

Rating	Item 3	Item 4
Strength	45% (9)	60% (12)
Area needing improvement	35% (7)	40% (8)
Not Applicable	20% (4)	0% (0)
Total	100% (20)	100% (20)
% Strengths	56.3% (9)	60% (12)

Item 4: Risk assessment and safety management

Purpose of Assessment: To determine whether, during the period under review, the agency made concerted efforts to assess and address the risk and safety concerns relating to the child(ren) in their own homes or while in foster care.

Permanency Outcome 1: Children Have Permanency and Stability in Their Living Situations
Six items are included under Permanency Outcome 1. Ratings for the items are shown in Table 4.

Item 5: Foster Care reentries

Purpose of Assessment: To assess whether children who entered foster care during the period under review were re-entering within 12 months of a prior foster care episode.

Item 6: Stability of foster care placement

Purpose of Assessment: To determine if the child in foster care is in a stable placement at the time of the onsite review and that any changes in placement that occurred during the period under review were in the best interest of the child and consistent with achieving the child's permanency goal(s).

Item 7: Permanency goal for child

Purpose of Assessment: To determine whether appropriate permanency goals were established for the child in a timely manner.

Item 8: Reunification, guardianship or permanent placement with relatives

Purpose of Assessment: To determine whether concerted efforts were made, or are being made, during the period under review, to achieve reunification, guardianship, or permanent placement with relatives in a timely manner.

Item 9: Adoption

Purpose of Assessment: To determine whether, during the period under review, concerted efforts were made, or are being made, to achieve a finalized adoption in a timely manner.

Item 10: Other planned permanent living arrangement (APPLA)

Purpose of Assessment: To determine whether, during the period under review, the agency made concerted efforts to ensure:

- That the child is adequately prepared to make the transition from foster care to independent living (if it is expected that the child will remain in foster care until he or she reaches the age of majority or is emancipated).
- That the child, even though remaining in foster care, is in a "permanent" living arrangement with a foster parent or relative caregiver and that there is a commitment on the part of all parties involved that the child remain in that placement until he or she reaches the age of majority or is emancipated.
- That the child is in a long-term care facility and will remain in that facility until transition to an adult care facility.

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Rating	Item 5	Item 6	Item 7	Item 8	Item 9	Item 10
Strength	30% (6)	35% (7)	30% (6)	20% (4)	15% (3)	5% (1)
Area needing improvement	0% (0)	15% (3)	20% (4)	5% (1)	15% (3)	0% (0)
Not Applicable	70% (14)	50% (10)	50% (10)	75% (15)	70% (14)	95% (19)
Total	100% (20)	100% (20)	100% (20)	100% (20)	100% (20)	100% (20)
% Strengths	100% (6)	70% (7)	60% (6)	80% (4)	50% (3)	100% (1)

Permanency Outcome 2: The Continuity of Family Relationships and Connections is Preserved for Children

Six items are included under Permanency Outcome 2. Ratings for the items are shown in Table 5.

Item 11: Proximity of Foster Care Placement

Purpose of Assessment: To determine whether, during the period under review, concerted efforts were made to ensure that the child's foster care placement was close enough to the parent(s) to facilitate face-to-face contact between the child and the parent(s) while the child was in foster care.

Item 12: Placement with siblings

Purpose of Assessment: To determine if, during the period under review, concerted efforts were made to ensure that siblings in foster care are placed together unless a separation was necessary to meet the needs of one of the siblings.

Item 13: Visiting with parents & siblings in foster care

Purpose of Assessment: To determine if, during the period under review, concerted efforts were made to ensure that visitation between a child in foster care and his or her mother, father, and siblings is of sufficient frequency and quality to promote continuity in the child's relationship with these close family members.

Item 14: Preserving connections

Purpose of Assessment: To determine whether, during the period under review, concerted efforts were made to maintain the child's connections to his or her neighborhood, community, faith, extended family, tribe, school, and friends.

Item 15: Relative placement

Purpose of Assessment: To determine whether, during the period under review, concerted efforts were made to place the child with relatives when appropriate.

Item 16: Relationship of child in care with parents

Purpose of Assessment: To determine whether, during the period under review, concerted efforts were made to promote, support, and/or maintain positive relationships between the child in foster care and his or her mother and father or other primary caregiver(s) from whom the child had been removed through activities other than just arranging for visitation.

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Rating	Item 11	Item 12	Item 13	Item 14	Item 15	Item 16
Strength	30% (6)	30% (6)	40% (8)	45% (9)	40% (8)	10% (2)
Area needing improvement	5% (1)	10% (2)	5% (1)	5% (1)	10% (2)	25% (5)
Not Applicable	65% (13)	60% (12)	55% (11)	50% (10)	50% (10)	65% (13)
Total	100% (20)	100% (20)	100% (20)	100% (20)	100% (20)	100% (20)
% Strengths	85.7% (6)	75% (6)	88.9% (8)	90% (9)	80% (8)	28.6% (2)

Well-Being Outcome 1: Families Have Enhanced Capacity to Provide for Their Children's Needs

Four items are included under Well-Being Outcome 1. Ratings for the items are shown in Table 6.

Item 17: Needs and services of child, parents, & foster parents

Purpose of Assessment: To determine whether, during the period under review, the agency made concerted efforts to assess the needs of children, parents, and foster parents (both at the child's entry into foster care [if the child entered during the period under review] or on an ongoing basis) to identify the services necessary to achieve case goals and adequately address the issues relevant to the agency's involvement with the family, and provided the appropriate services.

Item 18: Child & family involvement in case planning

Purpose of Assessment: To determine whether, during the period under review, concerted efforts were made (or are being made) to involve parents and children (if developmentally appropriate) in the case planning process on an ongoing basis.

Item 19: Caseworker visits with the child

Purpose of Assessment: To determine whether the frequency and quality of visits between caseworkers and the child(ren) in the case are sufficient to ensure the safety, permanency, and well-being of the child and promote achievement of case goals.

Item 20: Caseworker visits with parents

Purpose of Assessment: To determine whether, during the period under review, the frequency and quality of visits between caseworkers and the mothers and fathers of the children are sufficient to ensure the safety, permanency, and well-being of the children and promote achievement of case goals.

Table 6.

Rating	Item 17	Item 18	Item 19	Item 20
Strength	60% (12)	55% (11)	85% (17)	20% (4)
Area needing improvement	40% (8)	40% (8)	15% (3)	60% (12)
Not Applicable	0% (0)	5% (1)	0% (0)	20% (4)
Total	100% (20)	100% (20)	100% (20)	100% (20)
% Strengths	60% (12)	57.9% (11)	85% (17)	25 % (4)

Well-Being Outcome 2: Children Receive Appropriate Services to Meet Their Educational Needs

One item is included under Well-Being Outcome 2. Ratings for the item are shown in Table 7.

Table 7.

Item 21: Educational needs of child

Purpose of Assessment: To assess whether, during the period under review, the agency made concerted efforts to assess children's educational needs at the initial contact with the child (if the case was opened during the period under review) or on an ongoing basis (if the case was opened before the period under review), and whether

Rating Item 21

Strength 40% (8)

Area needing improvement 0% (0)

Not Applicable 60% (12)

Total 100% (20)

% Strengths 100% (8)

identified needs were appropriately addressed in case planning and case management activities.

Well-Being Outcome 3: Children Receive Adequate Services to Meet Their Physical and Mental Health Needs

Two items are included under Well-Being Outcome 3. Ratings for the items are shown in Table 8.

Item 22: Physical health of child

Purpose of Assessment: To determine whether, during the period under review, the agency addressed the physical health needs of the child, including dental health needs.

Item 23: Mental/behavioral health of child

Purpose of Assessment: To determine whether, during the period under review, the agency addressed the mental/behavioral health needs of the child(ren).

Table 8.

Rating	Item 22	Item 23
Strength	60% (12)	70% (14)
Area needing improvement	25% (5)	0% (0)
Not Applicable	15% (3)	30% (6)
Total	100% (20)	100% (20)
% Strengths	70.6% (12)	100% (14)

SUMMARY

Several positives were found with the cases. *Items* 2, 5, 10, 21, and 23 were identified as *strengths* of the agency; all of the cases reviewed were rated as *strengths* with no *area needing improvement* (ANI). This means that for the cases reviewed, no child experienced repeat maltreatment within a six-month period (2); children did not reenter foster care within 12 months of a prior foster care episode (5); the agency made efforts to ensure that youth with a permanency goal of APPLA were adequately prepared to transition (10); the agency made concerted efforts to appropriately assess and address the children's educational needs (21); and the mental/behavioral needs of the children were addressed by the agency (23). Additionally, one family preservation case and one foster care case did not have any applicable *items* rated as *ANI* and another family preservation case had only one applicable *items* rated as *ANI*. One family preservation case and one foster care case had only two applicable *items* rated as *ANI*.

Reviewers identified several concerns. One family preservation case had only one *item* rated as *strength*. Another family preservation case had only two *items* rated as *strength*. *Item* 20 had 12 of 16 applicable cases rated as *ANI*, *Item* 16 had five of seven applicable cases rated as *ANI*, and *Item* 9 had three of six applicable cases rated as *ANI*.

SECTION II: FOSTER CARE LICENSE REVIEW

As part of the Quality Assurance Review Process in Calhoun County, ten Foster Home Licenses were randomly selected from the list of all licenses issued by the county during the period under review. These licenses were reviewed using the *South Carolina Department of Social Services Quality Assurance Foster License Review Instrument*. This instrument consists of three sections. Section One focuses on the issuance of the Initial/Standard License. Section Two focuses on the standard license renewal process. Section Three focuses on agency oversight, data entry, and qualitative issues. Each section of the instrument includes the appropriate agency, state, and federal requirements.

Section One review criteria include the following *items*:

- applications
- autobiography information
- financial information
- child factor's checklists
- initial home assessment studies
- references
- information related to firearms and ammunition in the house
- pet vaccination information
- background checks

- convictions
- required trainings
- medical reports
- fire inspections/re-inspections
- discipline agreements
- disaster preparedness plans
- alternative caregiver forms
- a review of any conflicts noted between file documents and CAPPS

Section Two review criteria include the following *items*:

- a review of the initial background checks
- convictions
- training hours
- medical reports
- updated home studies
- discipline agreements
- fire inspections and drills
- quarterly home visits
- disaster preparedness plans
- annual firearms location update
- information concerning the alternative caregivers
- safety checks of alternative caregivers
- a review of child protective service allegations
- pet vaccination information
- a review of any regulatory infractions
- a review of any conflicts noted between file documents and CAPPS

All of the requirements evaluated in Sections One and Two of this instrument must be met for the foster home license to be valid. If any *items* are rated as not met, the foster home license is considered invalid. Federal funds cannot be used for board payments for any foster children in the home during the time the license was invalid. Areas noted as having occurred as required on the assessment are rated as *strengths*. Those *items* that were not met are rated as an *area needing improvement* (ANI). If the issue is not applicable, it is rated N/A.

Additionally, the percentage of *strengths* is also calculated for each *item*. This percentage is calculated by adding the number of *strengths* and the number of *ANIs*. The number of *strengths* is divided into this total to determine the percentage of *strengths*. Results of the review are noted in Table 9.

Section One. Three foster care issuances for initial/standard license were reviewed. The cases reviewed were all rated as *strength* because all of the licensing requirements were met prior to authorization of the license renewal.

Section Two. Three of the seven cases reviewed were rated as *strength* because all of the licensing requirements were met prior to authorization of the license renewal. Issues identified in Section Two that led to the rating of *ANI* for three cases include:

Table 9. Summary of Ratings for Sections One and Two

Dating	Section One:	Section Two:
Rating	Initial	Renewal
Strength	3 (%)	3 (42.9%)
Area needing improvement	0 (0%)	4 (57.1%)
Total	3 (100%)	7 (100%)
% Strengths	3 (100%)	3 (42.9%)

Background Checks:

• Central registry, SLED, sex offender registry checks, and/or FBI checks were not completed or completed in an untimely manner.

Firearms:

• Records did not include verification that ammunition was stored separately from firearms.

Pet Vaccination Records:

• Up-to-date pet vaccinations were not in the case file.

Medical Records:

• Updated medical records were not included in the case file.

Section Three. Deficiencies were noted in nine of the ten files reviewed. Deficiencies noted in Section Three may not invalidate the license but still require attention and correction by county management. Issues identified by the reviewers include:

Background Checks:

• Central registry and SLED checks on an adult relative were not completed in a timely manner.

Fire Drills:

Records did not include verification that fire drills were conducted regularly.

• Records did not include verification that fire drills were conducted within 24 hours of a foster child's placement.

Alternative Caregiver:

• There was no alternative caregiver identified.

Safety:

- Quarterly Home visit monitoring guides were missing from the case file.
- A Disaster Preparedness Plan was missing from the file.
- A current Discipline statement was not located in the case file.

Documentation:

- The signature page, with a date, for the foster home reassessment was not located in the case file.
- There was a discrepancy between the license and the contact notes regarding the number of children allowed in the home.

SECTION III: CHILD PROTECTIVE SERVICE SCREEN-OUT REVIEW

A review of ten screened-out allegations was completed to determine whether the reports were screened out according to agency policy. The reports were randomly selected from the list of reports screened out by the county during the period under review. The *South Carolina Department of Social Services Quality Assurance Review Screen-Out Report Instrument* was used to conduct the review. This instrument includes a description of the allegation and seven questions regarding the screened-out decisions and processes (see Table 10).

Table 10. Summary of Item Ratings for Screen-Out Review

	Yes	No	NA	Total
1. Illegal substance use alleged AND reason for safety threatened with harm	0	10	0	10
2. Use of CAPSS and/or other systems for prior involvement	9	1	0	10
3. Maltreatment tab in CAPSS completed	8	2	0	10
4. Contact with necessary collaterals prior to screen-out decision	3	4	3	10
5. Another intake referral on same perpetrator and/or child within 12 months	4	6	0	10
6. Intake Supervisor ensured consultation with another supervisory-level authority	0	4	6	10

^{*}Note: A single case may have more than one issue identified.

The percentage of *strengths* is also calculated for the cases reviewed. This percentage is

calculated by adding the number of *strengths* and the number of *ANIs*. The number of *strengths* is divided into this total to determine the percentage of *strengths*. Findings of these reviews are noted in Table 11.

Table 11. Summary of Ratings for Screen-Outs Review

Rating	Was this case screened-out according to agency policy?	
Strength	3 (30%)	
Area needing improvement	7 (70%)	
Total	10 (100%)	
% Strengths	3 (30%)	

Seven cases were determined to be screened-out in violation of agency policy. Issues identified that led to the rating of *ANI* include:

- The agency did not provide an explanation for their answer, as required, in the maltreatment tab.
- The agency did not make contact with all relevant collateral contacts (i.e., law enforcement and other agencies).
- There was no documentation to indicate that a supervisor consulted with another supervisory-level individual, when appropriate, prior to making the decision to screen out.
- There was no documentation to support that the agency made diligent efforts to locate a family using information that was provided.
- There was no documentation outlining the process of obtaining information regarding medical evidence and referral to law enforcement.

SECTION IV: CHILD PROTECTIVE SERVICES UNFOUNDED REPORTS REVIEW

Five unfounded reports were reviewed to determine whether the reports were unfounded in accordance with agency policy. The five unfounded reports were randomly selected from the list of all reports unfounded by the county during the period under review. The review was conducted using the *South Carolina Department of Social Services Quality Assurance Review Unfounded Report Instrument*. This instrument includes a description of the allegation and items regarding three primary areas (see Table 12):

- Timeliness of initiating investigations of reports of child maltreatment,
- Repeat maltreatment, and
- Risk assessment and safety management.

Table 12. Summary of Item Ratings for Unfounded Review

	Yes	No	N/A	Total
1A. Investigation not initiated in accordance with timeframes and requirements		5	0	5
1B. Face-to-face contact not made in accordance with timeframes and requirements	2	3	0	5
1C. Delays in investigation initiation or face-to-face contact beyond control of agency	0	2	3	5
2A. At least one substantiated or indicated maltreatment report	0	5	0	5
2B. One substantiated or indicated maltreatment report within six months before or after	0	0	5	5
2C. Repeat maltreatment involving the same or similar circumstances	0	0	5	5
3A. Initial assessment of risk to the children and family in the home	4	1	0	5
3B. Initial assessment in accordance with established timeframe	3	2	0	5
3C. Ongoing assessment(s) of risk to the children and family in the home	2	3	0	5
3D. Safety concerns that were not adequately or appropriately addressed by the agency		2	0	5

^{*}Note: A single case may have more than one issue identified.

The percentage of *strengths* is also calculated for each decision to unfound. This percentage is calculated by adding the number of *strengths* and the number of *ANIs*. The number of *strengths* is divided into this total to determine the percentage of *strengths*. Findings of these reviews are noted in Table 13.

Table 13. Summary of Ratings for Unfounded Review

Rating	Were cases unfounded according to agency policy?
Strength	1 (20%)
Area needing improvement	4 (80%)
Total	5 (100%)
% Strengths	1 (20%)

Reasons that four unfounded cases reviewed violated agency policy include:

- The agency failed to conduct ongoing assessments of the mother and father during the investigation. Only one face-to-face contact was made with the mother and no face-to-face contacts were made with the father. The agency made one attempted visit to the father's last known address prior to his incarceration. The children informed the agency that they were residing with their father and his girlfriend. However, there were no documented attempts at contact and assessment using this information.
- The agency failed to conduct ongoing assessments for risk and safety of the home during the investigation. The first face-to-face contact was not made within the established 2-24 hour timeframe and was the only visit made in the home. Initial contact occurred three weeks after the accepted date of intake.

- The evidence to unfound the case was insufficient and the family had an extensive history with the agency including two unfounded cases with similar allegations from the period under review. Safety concerns within the house were not adequately addressed and neglect issues documented through collateral contacts and review were not appropriately addressed. The children were wearing clothes that did not fit properly when attending school, but the agency failed to assess or assist the mother in parenting. Additionally, the mother failed to seek proper medical attention for the child's rash. The child disclosed that she had been touched inappropriately, but no forensic exam was completed. The mother's mental state was questionable as she could not name the child's physician or the child's grade. The agency failed to complete a mental evaluation.
- The agency failed to conduct the initial assessment in a timely manner. Additionally, the grandfather, uncle, and children's fathers were never assessed. There is no documentation that the agency made diligent efforts to make contact or complete these assessments.