# South Carolina Department of Social Services Child Welfare Quality Assurance Review: Union County Summary Report

This summary report describes the results of the South Carolina Department of Social Services (DSS) Union County Quality Assurance Review, conducted March 31 – April 4, 2014. The period under review was March 1, 2013 to February 28, 2014.

DSS Child Welfare Quality Assurance Reviews are conducted using the *Onsite Review Instrument* (OSRI) finalized by the federal Administration for Children & Families (ACF) in July 2008. This instrument is used to review foster care and family preservation services cases. Twenty cases were reviewed including 10 foster care and 10 family preservation cases.

The OSRI is divided into three sections: safety, permanency, and child and family well-being. There are two safety outcomes, two permanency outcomes, and three well-being outcomes. Reviewers collect information on a number of *items* related to each of the outcomes. The ratings for each *item* are combined to determine the rating for the outcome. Outcomes are rated as being substantially achieved, partially achieved, not achieved, or not applicable. The *items* are rated as *strength*, *area needing improvement*, or not applicable. Ratings for each of the outcomes are displayed in Table 1.

Table 1. Child Welfare QA Onsite Reviews - Ratings by Outcome

Outcome	Substantially Achieved	Partially Achieved	Not Achieved
<b>Safety 1</b> Children Are, First and Foremost, Protected from Abuse and Neglect	71% (12)	29% (5)	0% (0)
Safety 2 Children are Safely Maintained in their Homes whenever Possible and Appropriate	30% (6)	15% (3)	55% (11)
<b>Permanency 1</b> Children have Permanency and Stability in their Living Situations	40% (4)	60% (6)	0% (0)
<b>Permanency 2</b> The Continuity of Family Relationships and Connections is Preserved for Children	70% (7)	30% (3)	0% (0)
<b>Well-Being 1</b> Families have Enhanced Capacity to Provide for their Children's Needs	25% (5)	60% (12)	15% (3)
<b>Well-Being 2</b> Children receive Appropriate Services to meet their Educational Needs	73% (8)	18% (2)	9% (1)
<b>Well-Being 3</b> Children receive Adequate Services to meet their Physical and Mental Health Needs	50% (9)	17% (3)	33% (6)

Results for outcomes and *items* are reported by the number of cases and the percentage of total cases given each rating. In addition, the percentage of *strengths* is calculated for each *item*. This percentage is calculated by adding the number of *strengths* and the number of *areas needing improvement*. The number of *strengths* is divided into this total to determine the *percentage of strengths*. Appendix 1 provides a more detailed analysis of issues impacting the *ANI* ratings.

#### **SECTION I: REVIEW FINDINGS**

# Safety Outcome 1: Children Are, First and Foremost, Protected from Abuse and Neglect

Two items are included under Safety Outcome 1. Ratings for the two items are shown in Table 2.

Table 2.

# Item 1: Timeliness of initiating investigations

Purpose of Assessment: To determine whether responses to all accepted child maltreatment

reports received during the period under review were initiated and face-to-face contact with the child made, within the timeframes established by agency policies or State statute.

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Rating	Item 1	Item 2
Strength	60% (12)	70% (14)
Area needing improvement	20% (4)	5% (1)
Not Applicable	20% (4)	25% (5)
Total	100% (20)	100% (20)
% Strengths	75% (12)	93.3% (14)

#### Item 2: Repeat maltreatment

Purpose of Assessment: To determine if any child in the family experienced repeat maltreatment within a 6-month period.

# Safety Outcome 2: Children are Safely Maintained in Their Homes Whenever Possible and Appropriate

Two items are included under Safety Outcome 2. Ratings for the items are shown in Table 3.

# Item 3: Services to family

Purpose of Assessment: To determine whether, during the period under review, the agency made concerted efforts to provide services to the family to prevent children's entry into foster care or reentry after a reunification.

Table 3.

Rating	Item 3	Item 4
Strength	25% (5)	35% (7)
Area needing improvement	55% (11)	65% (13)
Not Applicable	20% (4)	0% (0)
Total	100% (20)	100% (20)
% Strengths	31.3% (5)	35% (7)

#### Item 4: Risk assessment and safety management

Purpose of Assessment: To determine whether, during the period under review, the agency made concerted efforts to assess and address the risk and safety concerns relating to the child(ren) in their own homes or while in foster care.

Permanency Outcome 1: Children Have Permanency and Stability in Their Living Situations
Six items are included under Permanency Outcome 1. Ratings for the items are shown in Table 4.

#### **Item 5: Foster Care reentries**

Purpose of Assessment: To assess whether children who entered foster care during the period under review were re-entering within 12 months of a prior foster care episode.

# Item 6: Stability of foster care placement

Purpose of Assessment: To determine if the child in foster care is in a stable placement at the time of the onsite review and that any changes in placement that occurred during the period under

review were in the best interest of the child and consistent with achieving the child's permanency goal(s).

# Item 7: Permanency goal for child

Purpose of Assessment: To determine whether appropriate permanency goals were established for the child in a timely manner.

# Item 8: Reunification, guardianship or permanent placement with relatives

Purpose of Assessment: To determine whether concerted efforts were made, or are being made, during the period under review, to achieve reunification, guardianship, or permanent placement with relatives in a timely manner.

#### Item 9: Adoption

Purpose of Assessment: To determine whether, during the period under review, concerted efforts were made, or are being made, to achieve a finalized adoption in a timely manner.

# Item 10: Other planned permanent living arrangement (APPLA)

Purpose of Assessment: To determine whether, during the period under review, the agency made concerted efforts to ensure:

- That the child is adequately prepared to make the transition from foster care to independent living (if it is expected that the child will remain in foster care until he or she reaches the age of majority or is emancipated).
- That the child, even though remaining in foster care, is in a "permanent" living arrangement with a foster parent or relative caregiver and that there is a commitment on the part of all parties involved that the child remain in that placement until he or she reaches the age of majority or is emancipated.
- That the child is in a long-term care facility and will remain in that facility until transition to an adult care facility.

Table 4.

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Rating	Item 5	Item 6	Item 7	Item 8	Item 9	Item 10
Strength	35% (7)	30% (6)	30% (6)	20% (4)	0% (0)	0% (0)
Area needing improvement	0% (0)	20% (4)	20% (4)	10% (2)	25% (5)	0% (0)
Not Applicable	65% (13)	50% (10)	50% (10)	70% (14)	75% (15)	100% (20)
Total	100% (20)	100% (20)	100% (20)	100% (20)	100% (20)	100% (20)
% Strengths	100% (7)	60% (6)	60% (6)	66.7% (4)	0% (0)	NA

# Permanency Outcome 2: The Continuity of Family Relationships and Connections is Preserved for Children

Six items are included under Permanency Outcome 2. Ratings for the items are shown in Table 5.

# **Item 11: Proximity of Foster Care Placement**

Purpose of Assessment: To determine whether, during the period under review, concerted efforts were made to ensure that the child's foster care placement was close enough to the parent(s) to

facilitate face-to-face contact between the child and the parent(s) while the child was in foster care.

#### Item 12: Placement with siblings

Purpose of Assessment: To determine if, during the period under review, concerted efforts were made to ensure that siblings in foster care are placed together unless a separation was necessary to meet the needs of one of the siblings.

#### Item 13: Visiting with parents & siblings in foster care

Purpose of Assessment: To determine if, during the period under review, concerted efforts were made to ensure that visitation between a child in foster care and his or her mother, father, and siblings is of sufficient frequency and quality to promote continuity in the child's relationship with these close family members.

#### **Item 14: Preserving connections**

Purpose of Assessment: To determine whether, during the period under review, concerted efforts were made to maintain the child's connections to his or her neighborhood, community, faith, extended family, tribe, school, and friends.

#### Item 15: Relative placement

Purpose of Assessment: To determine whether, during the period under review, concerted efforts were made to place the child with relatives when appropriate.

# Item 16: Relationship of child in care with parents

Purpose of Assessment: To determine whether, during the period under review, concerted efforts were made to promote, support, and/or maintain positive relationships between the child in foster care and his or her mother and father or other primary caregiver(s) from whom the child had been removed through activities other than just arranging for visitation.

Table 5.

Rating	Item 11	Item 12	Item 13	Item 14	Item 15	Item 16
Strength	20% (4)	20% (4)	15% (3)	50% (10)	35% (7)	10% (2)
Area needing improvement	10% (2)	5% (1)	15% (3)	0% (0)	15% (3)	20% (4)
Not Applicable	70% (14)	75% (15)	70% (14)	50% (10)	50% (10)	70% (14)
Total	100% (20)	100% (20)	100% (20)	100% (20)	100% (20)	100% (20)
% Strengths	66.7% (4)	80% (4)	50% (3)	100% (10)	70% (7)	33.3% (2)

# Well-Being Outcome 1: Families Have Enhanced Capacity to Provide for Their Children's Needs

Four items are included under Well-Being Outcome 1. Ratings for the items are shown in Table 6.

# Item 17: Needs and services of child, parents, & foster parents

Purpose of Assessment: To determine whether, during the period under review, the agency made concerted efforts to assess the needs of children, parents, and foster parents (both at the child's

entry into foster care [if the child entered during the period under review] or on an ongoing basis) to identify the services necessary to achieve case goals and adequately address the issues relevant to the agency's involvement with the family, and provided the appropriate services.

#### Item 18: Child & family involvement in case planning

Purpose of Assessment: To determine whether, during the period under review, concerted efforts were made (or are being made) to involve parents and children (if developmentally appropriate) in the case planning process on an ongoing basis.

#### Item 19: Caseworker visits with the child

Purpose of Assessment: To determine whether the frequency and quality of visits between caseworkers and the child(ren) in the case are sufficient to ensure the safety, permanency, and well-being of the child and promote achievement of case goals.

#### Item 20: Caseworker visits with parents

Purpose of Assessment: To determine whether, during the period under review, the frequency and quality of visits between caseworkers and the mothers and fathers of the children are sufficient to ensure the safety, permanency, and well-being of the children and promote achievement of case goals.

Table 6.

Rating	Item 17	Item 18	Item 19	Item 20
Strength	30% (6)	40% (8)	85% (17)	20% (4)
Area needing improvement	70% (14)	55% (11)	15% (3)	60% (12)
Not Applicable	0% (0)	5% (1)	0% (0)	20% (4)
Total	100% (20)	100% (20)	100% (20)	100% (20)
% Strengths	30% (6)	42.1% (8)	85% (17)	25% (4)

# Well-Being Outcome 2: Children Receive Appropriate Services to Meet Their Educational Needs

One *item* is included under Well-Being Outcome 2. Ratings for the *item* are shown in Table 7.

Table 7.

# Item 21: Educational needs of child

Purpose of Assessment: To assess whether, during the period under review, the agency made concerted efforts to assess children's educational needs at the initial contact with the child (if the case was opened during the period under review) or on an ongoing basis (if the case was opened before the period under review), and whether

Rating Item 21 Strength 40% (8) Area needing improvement

15% (3) Not Applicable 45% (9) Total 100% (20) % Strengths 72.7% (8)

identified needs were appropriately addressed in case planning and case management activities.

# Well-Being Outcome 3: Children Receive Adequate Services to Meet Their Physical and **Mental Health Needs**

Two items are included under Well-Being Outcome 3. Ratings for the items are shown in Table 8.

# Item 22: Physical health of child

Purpose of Assessment: To determine whether, during the period under review, the agency addressed the physical health needs of the child, including dental health needs.

# Item 23: Mental/behavioral health of child

Purpose of Assessment: To determine whether, during the period under review, the agency addressed the mental/behavioral health needs of the child(ren).

Table 8.

Rating	Item 22	Item 23
Strength	55% (11)	30% (6)
Area needing improvement	30% (6)	45% (9)
Not Applicable	15% (3)	25% (5)
Total	100% (20)	100% (20)
% Strengths	64.7% (11)	40% (6)

# **SECTION II: FOSTER HOME LICENSE REVIEW**

As part of the Quality Assurance Review Process Union County, ten Foster Home Licenses were randomly selected from the list of all licenses issued for the county during the period under review. These licenses were reviewed using the *South Carolina Department of Social Services Quality Assurance Foster License Review Instrument*. This instrument consists of three sections. The first section focuses on the issuance of the Initial/Standard License. The second section focuses on the standard license renewal process. The final section focuses on deficiencies, namely agency oversight, data entry, and qualitative issues. Deficiencies noted in this section may not invalidate the license but still require attention and correction by county management. Each section of the instrument includes the appropriate agency, state, and federal requirements.

The criteria for Foster Home License review findings include the following *items*:

- information related to firearms and ammunition in the house
- pet vaccination information
- background checks
- convictions
- required trainings
- annual firearms location update
- fire inspections/re-inspections
- a review of any conflicts noted between file documents and CAPSS

- convictions
- training hours
- medical reports
- safety checks of alternative caregivers
- a review of child protective service allegations
- pet vaccination information
- a review of any regulatory infractions
- a review of any conflicts noted between file documents and CAPSS

The following criteria define the possible deficiencies found in Initial and Renewal cases:

- a review of the initial background checks
- updated home studies
- discipline agreements
- fire drills
- quarterly home visits
- disaster preparedness plans
- annual firearms location update
- information concerning the alternative caregivers

- discipline agreements
- disaster preparedness plans
- alternative caregiver forms
- applications
- autobiography information
- financial information
- child factor's checklists
- initial home assessment studies
- references

Areas noted as having occurred as required on the assessment are rated as *strengths*. Those *items* that were not met are rated as an *area needing improvement (ANI)*. If the issue is not applicable, it is rated N/A.

Additionally, the percentage of *strengths* is also calculated for each *item*. This percentage is calculated by adding the number of *strengths* and the number of *ANIs*. The number of *strengths* is divided into this total to determine the percentage of *strengths*. Results of the review are noted in Table 9.

**Foster Home Licensing Findings for Union County** 

**Initial License Cases.** One foster care issuance for initial/standard license was reviewed. The one case reviewed was rated as ANI because all of the licensing requirements were not met prior to authorization of the license renewal. Issues identified that led to the rating of ANI for the one case include:

#### **Medical Records:**

A medical statement for a family member was not located in the file.

#### Pet Vaccination Records:

Pet vaccinations were not up-to-date or not on file.

Renewal License Cases. All nine cases reviewed were rated as ANI because all of the licensing requirements were not met prior to authorization of the license renewal. Issues identified that led to the rating of ANI for all nine cases include:

Table 9. Summary of Ratings for Sections One and Two						
Rating	Section One: Initial	Section Two: Renewal				
Strength	0 (0%)	0 (0%)				
Area needing improvement	1 (100%)	9 (100%)				
Total	1 (100%)	9 (100%)				

0 (0%)

0 (0%)

% Strengths

 Central registry, SLED, sex offender registry checks, and/or FBI checks for all applicable individuals were not completed, were not current, or were completed in an untimely manner.

#### **Medical Records:**

**Background Checks:** 

A medical statement for a family member was not located in the file.

#### **Training:**

The required 28 hours of training were not completed or could not be verified.

# **Pet Vaccination Records:**

Pet vaccinations were not up-to-date or not on file.

**Deficiencies found in Initial and Renewal Cases.** Deficiencies were noted in all ten files reviewed. Issues identified by the reviewers include:

#### **Initial Case Deficiencies**

#### Safety:

 The licensing record did not include verification of a home study being conducted by Union County following the license transfer from York County.

#### **Renewal Case Deficiencies**

#### **Alternative Caregivers:**

An alternative caregiver/babysitter was not identified.

#### Fire Drills:

• Records did not include verification that fire drills were conducted regularly.

• Records did not include verification that fire drills were conducted within 24 hours of a child's placement.

# Safety:

- All Discipline Agreements were not located in the case file or were not signed.
- Quarterly home visits were untimely or not completed at all.
- All Disaster Preparedness Plans were not located in the case file.

# SECTION III: CHILD PROTECTIVE SERVICE NO ACTION REPORTS REVIEW

A review of ten no action reports was completed to determine whether no action was taken on reports according to agency policy and procedures. The reports were randomly selected from the list of reports on which no action was taken by the county during the period under review. The South Carolina Department of Social Services Quality Assurance Review No Action Reports Instrument was used to conduct the review. This instrument includes a description of the allegation and six questions regarding the no action decisions and processes (see Table 10).

Table 10. Summary of Item Ratings for No Action Reports Review

	Yes	No	NA	Total
1. Illegal substance use alleged AND reason for safety threatened with harm	0	10	0	10
2. Use of CAPSS and/or other systems for prior involvement	10	0	0	10
3a. Maltreatment tab in CAPSS completed	7	3	0	10
3b. Explanation given why allegation did not meet legal definition of maltreatment	3	4	3	10
4. Safety factors documented on Intake Assessment not discovered by intake worker	2	8	0	10
5. Assessment made utilizing SCDSS Risk Matrix	9	1	0	10
6a. Risk Matrix results included statements contradictory to allegation	3	6	1	10
6b. Risk Matrix results failed to include all statements that support allegation	4	6	0	10
7. Contact with necessary collaterals prior to screen-out decision	4	4	2	10
8. Another intake referral on same perpetrator and/or child within 12 months	2	8	0	10
9. Intake Supervisor ensured consultation with another supervisory-level authority	0	2	8	10

<sup>\*</sup>Note: A single case may have more than one issue identified.

The percentage of *strengths* is also calculated for the cases reviewed. This percentage is calculated by adding the number of strengths and the number of ANIs. The number of *strengths* is divided into this total to determine the percentage of *strengths*. Findings of these reviews are noted in Table

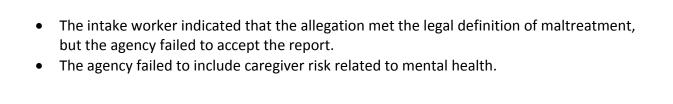
Six of ten cases were inappropriately deemed to be no action per agency policy and procedure. Issues identified that led to the rating of ANI include:

11.

Table 11. Summary of Ratings for No Action Reports Review

Rating	Was no action on this case according to agency policy?
Strength	4 (40%)
Area needing improvement	6 (60%)
Total	10 (100%)
% Strengths	4 (40%)

- The Maltreatment tab in CAPSS was not thoroughly completed, and no explanation was provided.
- The intake assessment did not document a Risk Matrix.
- The Intake CPS assessment and the Maltreatment tab provided inconsistent information or were contradictory.
- There was a lack of information to support results of the Risk Matrix.
- Safety factors were not documented.
- All appropriate collateral contacts (e.g., medical professionals, educational providers, law enforcement) were not made.



#### SECTION IV: CHILD PROTECTIVE SERVICES UNFOUNDED REPORTS REVIEW

Five unfounded reports were reviewed to determine whether the reports were unfounded in accordance with agency policy and procedure. The five unfounded reports were randomly selected from the list of all reports unfounded by the county during the period under review. The review was conducted using the *South Carolina Department of Social Services Quality Assurance Review Unfounded Report Instrument*. This instrument includes a description of the allegation and items regarding three primary areas (see Table 12):

- Timeliness of initiating investigations of reports of child maltreatment,
- Repeat maltreatment, and
- Risk assessment and safety management.

Table 12. Summary of Item Ratings for Unfounded Review

	Yes	No	N/A	Total
1A. Investigation not initiated in accordance with timeframes and requirements	0	5	0	5
1B. Face-to-face contact not made in accordance with timeframes and requirements	0	5	0	5
1C. Delays in investigation initiation or face-to-face contact beyond control of agency	0	0	5	5
2A. At least one substantiated or indicated maltreatment report	1	4	0	5
2B. One substantiated or indicated maltreatment report within six months before or after	0	1	4	5
2C. Repeat maltreatment involving the same or similar circumstances	0	1	4	5
3A. Initial assessment of risk to the children and family in the home	5	0	0	5
3B. Ongoing assessment(s) of risk to the children and family in the home	5	0	0	5
3C. Safety concerns that were not adequately or appropriately addressed by the agency	0	5	0	5

<sup>\*</sup>Note: A single case may have more than one issue identified.

The percentage of *strengths* is calculated for each decision to unfound. This percentage is calculated by adding the number of *strengths* and the number of *ANIs*. The number of *strengths* is divided into this total to determine the percentage of *strengths*. Findings of these reviews are noted in Table 13.

Table 13. Summary of Ratings for Unfounded Review

Rating	Were cases unfounded according to agency policy?
Strength	5 (100%)
Area needing improvement	0 (0%)
Total	5 (100%)
% Strengths	5 (100%)

No cases reviewed violated agency policy or procedure.

# APPENDIX 1. SUMMARY OF ISSUES CAUSING AREA OF NEEDED IMPROVEMENT (ANI) RATINGS FOR APPLICABLE CASES

The following is an overview of strengths and weaknesses that were found in the cases for Union County during the review conducted March 31 – April 4, 2014. The period under review was March 1, 2013 to February 28, 2014.

#### **Positives:**

Items 5 (Foster Care reentries) and 14 (Preserving connections) were identified as strengths of the agency; all applicable cases reviewed were rated as strength with no area needing improvement (ANI).

#### **Concerns:**

The following examines the *items* that had the highest negative ratings.

- Item 3 (Services to family) 11 of 16 (68.7%) applicable cases rated as ANI
  - The agency did not make concerted efforts to provide appropriate services to the family to prevent the children from entering foster care. (7 cases)
  - There was no evidence that the agency assessed the home informally through face-to-face contact. (1 case)
  - The agency did not provide appropriate safety services to the mother and father during the PUR. (2 cases)
  - There was a four month delay before a mother started receiving her identified services. (1 case)
- Item 4 (Risk assessment and safety management) 13 of 20 (65%) applicable cases rated as ANI
  - The agency did not adequately assess the alternative caregivers during the investigative stage of the case. (1 case)
  - The agency did not make concerted efforts to assess and address the risks and safety concerns of the household on an ongoing basis. (11 cases)
    - Proper referrals for services were not made. (1 case)
    - There was a delay by the agency in filing a complaint for court intervention. (1 case)
    - The agency failed to implement a safety plan on the initial face-to-face contact with the family. (1 case)

- Item 9 (Adoption) All 5 (100%) applicable cases rated as ANI
  - The agency did not make concerted efforts to achieve adoption in a timely manner. (5 cases)
    - The behavioral issues of a child were not addressed. (1 case)
    - An adoption specialist was not assigned until three months after the child's entry into foster care. (1 case)
    - A child had been in care for 72 months, exceeding the goal of adoption in 24 months. (1 case)
- Item 16 (Relationship of child in care with parents) 4 of 6 (66.7%) applicable cases rated as ANI
  - The agency did not make concerted efforts to promote, support, and maintain positive relationships between the child and parent(s). (2 cases)
  - The agency did not let the mother know about appointments for the child.
     (1 case)
  - o The father was not invited to the child's medical appointments. (1 case)
- Item 17 (Needs and services of child, parents, & foster parents) 14 of 20 (70%) applicable cases rated as ANI
  - The agency failed to assess the needs of the father, mother, and/or foster parents. (10 cases)
  - The agency failed to provide appropriate services or referrals to the family to ensure the safety and well-being of the children in a timely manner. (4 cases)
- Item 18 (Child & family involvement in case planning) 11 of 19 (57.9%) applicable cases rated as ANI
  - The agency failed to make concerted efforts to involve the following people in the case planning process:
    - Fathers (8 cases)
    - Parents (3 cases)
    - Adoptive parents (1 case)
    - Paramour (1 case)
- Item 20 (Caseworker visits with parents) 12 of 16 (75%) applicable cases rated as
   ANI
  - The frequency of the visits was insufficient. (11 cases) The agency specifically did not meet with the following:

- Fathers (9 cases)
- Mothers (4 cases)
- o The quality of the visits was insufficient. (1 case)
- Item 23 (Mental/behavioral health of child) 9 of 15 (60%) applicable cases rated as ANI
  - The agency did not provide the appropriate services to address the child's mental/behavioral health needs. (4 cases)
  - The agency failed to provide ongoing assessments of the child's mental/behavioral health needs. (3 cases)
  - o There were no mental/behavioral health records in the case file. (2 cases)
  - The agency did not ensure that the child was consistently making his/her required medical visits. (1 case)